





© IRENA 2021

Unless otherwise stated, material in this publication may be freely used, shared, copied, reproduced, printed and/or stored, provided that appropriate acknowledgement is given of IRENA as the source and copyright holder. Material in this publication that is attributed to third parties may be subject to separate terms of use and restrictions, and appropriate permissions from these third parties may need to be secured before any use of such material.

Citation:

IRENA (2021), Renewable Readiness Assessment: The Hashemite Kingdom of Jordan, International Renewable Energy Agency, Abu Dhabi.

ISBN: 978-92-9260-277-2

About IRENA

The International Renewable Energy Agency (IRENA) is an intergovernmental organisation that supports countries in their transition to a sustainable energy future and serves as the principal platform for international co-operation, a centre of excellence and a repository of policy, technology, resource and financial knowledge on renewable energy. IRENA promotes the widespread adoption and sustainable use of all forms of renewable energy – including bioenergy, geothermal, hydropower, ocean, solar and wind energy – in the pursuit of sustainable development, energy access, energy security and low-carbon economic growth and prosperity.

Acknowledgements

This report was prepared by IRENA in close collaboration with the Government of Jordan, as represented by the Ministry of Energy and Mineral Resources (MEMR).

The report benefited from the input of various experts, notably from Denis Korchunov (UNDP), Stephen Gitonga (UNDP), Reem Al Masri (EDAMA), Ahmed Bassam (JREEEF), Rasmi Hamzeh (JREEEF), Yacoub Marar (MEMR), Ziad Hammoudeh (MEMR) and Ziad Jebril (ex MEMR).

IRENA colleagues who provided valuable review and support include: Abdulmalik Oricha Ali (ex-IRENA), Imen Gherboudj, Dolf Gielen, Nadeem Goussous, Ricardo Gorini.

Main Contributors:

Zoheir Hamedi, Reem Korban, Gürbüz Gönül, Divyam Nagpal (IRENA consultant) and Samer Zawaydeh (National Co-ordinator).

Disclaimer

This publication and the material herein are provided "as is". All reasonable precautions have been taken by IRENA to verify the reliability of the material in this publication. However, neither IRENA nor any of its officials, agents, data or other third-party content providers provides a warranty of any kind, either expressed or implied, and they accept no responsibility or liability for any consequence of use of the publication or material herein.

The information contained herein does not necessarily represent the views of all Members of IRENA. The mention of specific companies or certain projects or products does not imply that they are endorsed or recommended by IRENA in preference to others of a similar nature that are not mentioned. The designations employed and the presentation of material herein do not imply the expression of any opinion on the part of IRENA concerning the legal status of any region, country, territory, city or area or of its authorities, or concerning the delimitation of frontiers or boundaries.

THE HASHEMITE KINGDOM OF JORDAN

Renewables Readiness Assessment



Foreword

from the Minister of Energy and Mineral Resources

The contribution of renewables to Jordan's electricity mix has grown impressively in recent years, rising from just 1% in 2014 to 13% in 2019. Renewable energy systems feeding into the national power grid reached 1558 megawatts (MW) by 2019 and have since swelled to some 2 200 MW, or 20% of our overall electricity mix.

The integration of renewables reflects extensive preparation via the legislative and procedural framework, coupled with the progressive strengthening of human capacity and formation of partnerships with the private sector. Jordan's recently launched National Energy Strategy for 2020-2030 aims to ensure energy security, affordability and sustainability, along with increased use of domestic energy resources.

After close consideration of various possible scenarios for 2030, the strategy promotes a high independence scenario as the most compatible with achieving broader strategic objectives. These include diversifying our energy sources, boosting the use of domestic energy resources, increasing energy efficiency and reducing energy costs throughout the national economy, and continuing to develop the Jordanian energy system. The strategy calls for increasing renewables to 21% of power generation within the year and 31% by the end of the decade.

The National Energy Efficiency Action Plan, adopted in 2014, created the Jordan Renewable Energy & Energy Efficiency Fund (JREEEF), which helps farmers, households, industries, hotels, mosques, churches, schools and communities optimise their energy consumption and use more renewable power.

The International Renewable Energy Agency (IRENA) has helped us evaluate our current position, including successes and achievements, as well as our challenges. The resulting Renewables Readiness Assessment outlines key measures and solutions to enable us to move forward and meet our renewable energy targets. The recommendations are consistent with our 2020-2030 energy strategy. Moreover, the groundwork behind this report is reflected in our latest implementation plans.

Our ambitious targets for the energy sector require a strong partnership between the public and private sectors. We are eager, also, to work with international friends and partners to make renewables a prominent pillar of Jordan's energy system.

Hala Zawati Minister of Energy and Mineral Resources, Jordan



Foreword from the IRENA Director-General

As governments plan for the post-COVID future, the transition to renewable energy offers the prospect of rapid job creation, intensified economic development and enhanced social equity and welfare. For Jordan, diversifying the energy mix and reducing energy costs with renewables promises to strengthen long-term socio-economic and industrial development, without putting added strains on public finance.

For a country with abundant renewable energy resources, the envisaged transition would improve energy security and reduce costs to consumers, as well as improving environmental preservation. Jordan's energy strategy for the decade reinforces the diversification policy with an updated target of 31% renewable power capacity by 2030. Renewables Readiness Assessment: Jordan, prepared in collaboration with the Ministry of Energy and Mineral Resources (MEMR), identifies key challenges as the country pursues environmentally and economically sustainable power and heat. It offers recommendations in seven key action areas, aiming to scale up renewables for power generation, transport, industrial uses and the heating and cooling of buildings. The net result would be greatly increased renewable energy use, improved energy security and lower costs.

While Jordan made major strides over the past decade, the linkages and synergies could be strengthened between renewables and efficiency measures, as well as with grid upgrades, domestic industrial development, and the diversification of energy sources for transport and mobility. National financing institutions and project developers need their capacity built up to unlock faster investment in renewables.

Since 2011, nearly 40 countries, spanning the Middle East, Africa, Asia and the Pacific, Latin America and the Caribbean, have undertaken similar assessments, exchanging knowledge and fostering international co-operation to accelerate the deployment of renewables. Each process has been country-led, with IRENA providing technical expertise, highlighting regional and global insights, and facilitating consultations among a range of national stakeholders.

IRENA appreciates the vital input and engagement of the MEMR team on this study. Numerous national stakeholders and international partners also made valuable contributions. I sincerely hope the present report helps to accelerate Jordan's shift to a sustainable energy future.

Francesco La Camera Director-General, IRENA

Contents

Figures			6
Tables			7
Boxes			7
Abbrevia	tions	and acronyms	8
Executive	sum	mary	12
1	Intro	oduction	16
	Energy sector landscape		18
	2.1	Energy sector institutions and responsibilities	18
	2.2	Trends in primary energy supply	22
	2.3	Trends in the power sector	23
2	2.4	Trends in final energy consumption	27
		• Industry	27
		• Transport	28
		• Households	28
	2.5	Drivers for energy diversification	29
	Renewable energy resources and use		31
	3.1	Renewable energy resources	31
	_	• Solar	31
3	_	• Wind	31
		• Bioenergy	33
		• Geothermal	33
		• Hydropower	33
	3.2	Renewables in the power sector	33
	3.3	Renewables in heating/cooling and transport	36
	3.4	Conclusion	37

	Renewable energy policies and investment: Current landscape and emerging issues		38
	4.1	Adapting the policy and regulatory environment for future renewables growth	38
		• Plans and target	39
		Policies and regulations for deployment	40
		Power sector: Direct proposal submissions	41
		Power sector: Government-owned projects	42
		Power sector: Wheeling and net metering projects	42
		Power sector: off-grid and cross-sector projects	44
		Heating/cooling	44
4		• Transport	46
		Policies and regulations for integration	46
		Transmission and distribution infrastructure	47
	-	• Storage	48
	-	Sector coupling and load-shaping	49
	-	Policies and regulations to maximise benefits	49
	4.2	Catalysing investments to meet renewables ambition	51
		Financing utility-scale renewable energy projects and infrastructure	52
		Financing self-consumption and small-scale renewables	54
		Financing renewable energy enterprises	55
	4.3	Conclusion	56
	Key	challenges and recommendations	58
5	5.1	Provide the conditions for renewables grow in the power sector	60
	5.2	Foster the continued growth of renewable power generation	61
	5.3	Plan for the integration of higher shares of renewable power	64
	5.4	Incentivise the use of renewables for heating and cooling	67
	5.5	Support renewable options for transport and mobility	68
	5.6	Catalyse Renewable Energy investment	69
	5.7	Strengthen local renewable energy industries and job creation	71
Referenc	ces		74

Figures

Figure ES1	Overview key recommended action areas	13
Figure 1	TPES, by fuel (2009-2018)	22
Figure 2	Installed capacity in the power sector, by source (2014-2018)	23
Figure 3	Total electricity generated, by fuel	24
Figure 4	Electricity consumption, by sector (2010-2018)	25
Figure 5	Total electricity consumption, by sector (2018)	26
Figure 6	Final energy consumption, by sector	27
Figure 7	Final energy consumption in industry, by fuel (2018)	28
Figure 8	Total final energy consumption in households, by fuel (2018)	29
Figure 9	Comparison of solar PV bids under three rounds with average cost of power procurement (USD/kWh) by NEPCO	30
Figure 10	Spatial distribution of global solar irradiation in kWh/m² resource maps for Jordan	32
Figure 11	Spatial distribution of wind irradiation in Jordan	32
Figure 12	Renewable energy capacity, by source (2014-2019)	34
Figure 13	Renewable energy generation, by source (2014-2018)	34
Figure 14	Policy mix to reach substantially higher shares of renewable energy	39
Figure 15	Measures to integrate high shares of variable renewables in the power mix	47
Figure 16	Investment in renewable energy in Jordan (2010-2018)	51
Figure 17	Overview of key thematic areas of recommendations	59
Figure 18	Innovative solutions in power system	64



Tables

Table 1	Overview of selected institutions in Jordan's energy sector	19
Table 2	TPES shares by fuel	22
Table 3	Solar PV and wind project status (as of January 2020)	34
Table 4	Overview of stakeholders and main areas of financing activities	52
Table 5	Insights on financing structure of selected utility-scale projects	53

Boxes

Box 1	Transmission grid development to facilitate renewable energy integration	35
Box 2	Bylaws and instructions for the implementation of the Renewable Energy and Energy Efficiency Law No. 13 of 2012	40
Box 3	Facilitating development of distributed solar on public buildings	43
Box 4	Addressing energy poverty through renewable energy: The case of the Schools Heating Program and refugee camps	45
Box 5	Assessment of pumped water storage	48
Box 6	Revolving fund for solar water heaters: The case of UNDP-GEF and SEED project	50
Box 7	Framework for energy efficiency in Jordan: Key aspects and emerging issues	55
Box 8	Contextualising Jordan's energy transition within Covid-19 recovery	57

Abbreviations

°C Degree Celsius

CBJ Central Bank of Jordan

CBO Community based organisation

CEGCO Central Electricity Generating Company

CO₂ Carbon dioxide

CSH Concentrated solar heat
CSP Concentrated solar power
DEG German Development Bank

DLS Department of Land and Survey

EBRD European Bank of Reconstruction and Development

EDCO Electricity Distribution Company

EESCO Energy efficiency service company

EMRC Energy and Minerals Regulatory Commission
EPC Engineering, procurement and construction

ESCO Energy service company

EU European Union

FMO Netherlands Development Finance Company

GAM Greater Amman Municipality
GDP Gross domestic product

GEF Global Environmental Finance

GIS Grid impact study

GWh Gigawatt-hour

IDECO Irbid District Distribution Company
IFC International Finance Corporation

IPP Independent power producer

IRENA International Renewable Energy Agency

JCI Jordan Chamber of Industry

JEDCO Jordan Enterprise Development Corporation

JEPCO Jordan Electric Power Company
JGBG Jordan Green Building Guide

JICA Japan International Cooperation Agency

JISM Jordanian Institution for Standards and Metrology

JNBC Jordan National Building Council