

# TARIFF ORDER

True-up for FY 2017-18, FY 2018-19, FY 2019-20 and FY 2020-21

Petition No. 64/2021

For

Electricity Department Andaman & Nicobar Islands (EDA&N)

10<sup>th</sup> May 2022

JOINT ELECTRICITY REGULATORY COMMISSION

For the State of Goa and Union Territories, 3<sup>rd</sup> and 4<sup>th</sup> Floor, Plot No. 55-56, Sector -18, Udyog Vihar - Phase IV Gurugram, (122015) Haryana

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# List of abbreviations

Abbreviation	Full Form	
A&G	Administrative and General	
Act	The Electricity Act, 2003	
APR	Annual Performance Review	
ARR	Aggregate Revenue Requirement	
ATE	Appellate Tribunal of Electricity	
CAGR	Compound Annualized Growth rate	
Capex	Capital Expenditure	
CEA	Central Electricity Authority	
CGS	Central Generating Stations	
Cr	Crores	
DG	Diesel Generator	
Discom	Distribution Company	
FY	Financial Year	
GoI	Government of India	
HPP	Hired Power Plant	
HT	High Tension	
IPP	Independent Power Producer	
JERC	Joint Electricity Regulatory Commission for the state of Goa and Union Territories	
kVA	Kilo Volt Ampere	
kWh	Kilo Watt Hour	
LT	Low Tension	
MoP	Ministry of Power	
MU	Million Units	
MW	Mega Watt	
MYT	Multi Year Tariff	
NTPC	National Thermal Power Corporation	
O&M	Operation and Maintenance	
PH	Power House	
PLF	Plant Load Factor	
PPA	Power Purchase Agreement	
REC	Renewable Energy Certificate	
RPO	Renewable Purchase Obligation	
SECI	Solar Energy Corporation of India Limited	
SERC	State Electricity Regulatory Commission	
T&D	Transmission & Distribution	
TVS	Technical Validation Session	
UI	Unscheduled Interchange	
UT	Union Territory	
YoY	Year on Year	

### Before the

### **Joint Electricity Regulatory Commission**

### For the State of Goa and Union Territories, Gurugram

QUORUM

Smt. Jyoti Prasad, Member (Law)

Petition No. 64/2021

#### In the matter of

Approval for the True-up of FY 2017-18, FY 2018-19, FY 2019-20 and FY 2020-21.

### And in the matter of

Electricity Department, Andaman & Nicobar (EDA&N)

.....Petitioner

### **ORDER**

Dated: 10th May 2022

- 1) This Order is passed in respect of a Petition filed by the Electricity Department Andaman & Nicobar (EDA&N) (herein after referred to as "The Petitioner" or "EDA&N" or "The Licensee") for approval of True-up of FY 2017-18, FY 2018-19, FY 2019-20 and FY 2020-21 before the Joint Electricity Regulatory Commission (herein after referred to as "The Commission" or "JERC").
- 2) The Commission scrutinised the said Petition and generally found it in order. The Commission admitted the Petition on 30<sup>th</sup> December 2021. The Commission thereafter requisitioned further information/clarifications on the data gaps observed to take a prudent view of the said Petition. The Commission also held a Technical Validation Session to determine sufficiency of data and the veracity of the information submitted. Further, due to the COVID-19 pandemic that had adversely impacted the movement of people as per the guidelines of GoI which had suggested avoiding of travel and gathering of people as far as possible, the Commission had decided to conduct the Public Hearing virtually. The virtual Public Hearing was held on 21<sup>st</sup> January 2022, however, none of the Stakeholders/Electricity Consumers attended the Public Hearing.
- 3) The Commission based on the Petitioner's submission, relevant MYT Regulations, facts of the matter, rules and provisions of the Electricity Act, 2003 and after proper due diligence and prudence check, has approved the True-up of FY 2017-18, FY 2018-19, FY 2019-20 and FY 2020-21.
- 4) A Summary has been provided as follows:
  - (a) The following table provides ARR, Revenue and gap as submitted by the Petitioner and approved by the Commission in the True-up of FY 2017-18:

Table 1: Standalone Revenue Gap/ (Surplus) approved for FY 2017-18 (INR Crore)

S. No	Particulars	Petitioner's Submission	Approved by Commission
1	Net Revenue Requirement	664.34	638.81
2	Revenue from Retail Sales at Existing Tariff	142.65	142.65
	Net Gap /(Surplus)	521.69	496.16

(b) The following table provides ARR, Revenue and gap as submitted by the Petitioner and approved by the Commission in the True-up of FY 2018-19:

Table 2: Standalone Revenue Gap/ (Surplus) approved for FY 2018-19 (INR Crore)

S. No	Particulars	Petitioner's Submission	Approved by Commission
1	Net Revenue Requirement	766.79	704.94
2	Revenue from Retail Sales at Existing Tariff	153.74	153.74
	Net Gap /(Surplus)	613.05	551.20

(c) The following table provides ARR, Revenue and gap as submitted by the Petitioner and approved by the Commission in the True-up of FY 2019-20:

Table 3: Standalone Revenue Gap/ (Surplus) approved for FY 2019-20 (INR Crore)

S. No	Particulars	Petitioner's Submission	Approved by Commission
1	Net Revenue Requirement	814.46	733.44
2	Revenue from Retail Sales at Existing Tariff	170.17	170.17
	Net Gap /(Surplus)	644.29	563.27

(d) The following table provides ARR, Revenue and gap as submitted by the Petitioner and approved by the Commission in the True-up of FY 2020-21:

Table 4: Standalone Revenue Gap/ (Surplus) approved for FY 2020-21 (INR Crore)

S. No	Particulars	Petitioner's Submission	Approved by Commission
1	Net Revenue Requirement	837.63	666.95
2	Revenue from Retail Sales at Existing Tariff	156.63	156.63
	Net Gap /(Surplus)	681.00	510.32

- (e) The Petitioner has submitted that the above gap shall be met through the budgetary support.
- 5) Ordered accordingly, the attached documents giving detailed reasons, grounds and conditions are the Integral part of this Order.

Sd/-Smt. Jyoti Prasad Member (Law)

Place: Gurugram Date: 10<sup>th</sup> May 2022

**Certified Copy** 

Rakesh Kumar (Secretary)

# 1. Chapter 1: Introduction

### 1.1. About Joint Electricity Regulatory Commission (JERC)

In exercise of powers conferred by the Electricity Act 2003, the Central Government constituted a Joint Electricity Regulatory Commission for all the Union Territories except Delhi to be known as "the Joint Electricity Regulatory Commission for the Union Territories" vide notification no. 23/52/2003-R&R dated 2<sup>nd</sup> May 2005. Later with the joining of the State of Goa, the Commission came to be known as "Joint Electricity Regulatory Commission for the State of Goa and Union Territories" (hereinafter referred to as "the JERC" or "the Commission") vide notification no. 23/52/2003-R&R (Vol. II) dated 30<sup>th</sup> May 2008.

JERC is a statutory body responsible for regulation of the Power Sector in the State of Goa and the Union Territories of Andaman & Nicobar Islands, Lakshadweep, Chandigarh, Daman & Diu, Dadra & Nagar Haveli and Puducherry, consisting of generation, transmission, distribution, trading and use of electricity. Its primary objective includes taking measures conducive to the development of the electricity industry, promoting competition therein, protecting the interest of consumers and ensuring the supply of electricity to all areas.

### 1.2. Andaman & Nicobar Islands

Andaman & Nicobar Islands (hereinafter referred to as "A&N") is a cluster of islands scattered in the Bay of Bengal and a designated Union Territory of India. These islands are separated from the rest of India by more than 1000 kms. The total area of the territory is 8,249 sq.km out of which the forest cover is about 7,589 sq. km. (92%). A&N is having population of 379,944 as per census provisional records and average growth rate of population is 6.68%. These islands are divided in three districts, viz., Andaman, Nicobar and North & Middle Andaman. The seat of the Administration is at Port Blair (South Andaman) in which 14.14 sq. km. area is under the jurisdiction of Port Blair Municipal Council.

The tempo of economic development has tremendously accelerated along with all-round expansion in the areas/sectors, viz., (i) Shipping Services, (ii) Civil Supplies, (iii) Education, (iv) Fisheries, (v) Tourism & Information Technology, (vi) Health, (vii) Industries, (viii) Rural Development, (ix) Social Welfare, (x) Transport, (xi) Increase in District Headquarters, (xii) Central Government Department, (xiii) Public Undertaking & other offices, (xiv) Services & Utilities, (xv) Defence Establishment, (xvi) Commercial Organisations/Business Centres, etc. Thus, these islands have reached the take off stage for total economic transformation. All these economic and infrastructure developments require power as a vital input and to play a key role for achieving overall transformation.

For operational purpose the area has been divided into 7 divisions and 26 sub-divisions.

## Andaman Group of Islands



# 1.3. About Electricity Department Andaman & Nicobar Administration (EDA&N)

The Electricity Department of Andaman & Nicobar Administration (hereinafter referred to as "EDA&N" or "Utility" or "Petitioner") is solely responsible for power supply in the Union Territory (UT). Power requirements of EDA&N are met by own generating stations as well as power purchase.

Due to the geographical and topographical peculiarities of these islands including separation by sea over great distances, there is no single power grid for the entire electrified islands, instead, power house at various islands caters independently to the power requirements of area/islands.

EDA&N is operating and maintaining power generation, transmission and distribution system network in these islands for providing electric power supply to general public. It implements various Planned and Non-Planned schemes for augmentation of Diesel Generating Capacity, establishment of new power plants and T&D Systems. EDA&N is also functioning as a Nodal Agency for implementing renewable energy programme of the Ministry of New & Renewable Energy (MNRE) on these islands. Presently, EDA&N is headed by a Superintending Engineer, along with seven Executive Engineers and around thirty-eight Assistant Engineers for carrying out the task of power generation, transmission and distribution to the general public including schemes under renewable energy sources.

The key duties being discharged by EDA&N are:

• Laying and operating of electric lines, sub-stations and electrical plants that are primarily maintained for the purpose of distributing electricity in the area of Andaman & Nicobar Islands.

- Operating and maintaining sub-stations and dedicated transmission lines connected therewith as per the provisions of the Act and the rules framed there under;
- Generation of electricity for the supply of electricity required within the boundary of the UT and for the distribution of the same in the most economical and efficient manner;
- Supplying electricity, as soon as practicable to any person requiring such supply, within its competency to do so under the said Act;
- Implementation of schemes for distribution and generally for promoting the use of electricity within the UT.

The present Installed Capacity of EDA&N is approximately 113.86 MW from various generating stations. The current demand mainly comprises of the domestic and commercial category, which contributed approximately 75% to the total sales of the EDA&N.

### 1.4. Multi Year Distribution Tariff Regulations, 2014

The Commission notified the Joint Electricity Regulatory Commission for the State of Goa and Union Territories (except Delhi) (Multi-Year Distribution Tariff) Regulations, 2014 (hereinafter referred to as MYT Regulations, 2014) on June 30, 2014 applicable for a three-year Control period starting from FY 2015-16 till FY 2017-18. The Commission subsequently notified the Joint Electricity Regulatory Commission for the State of Goa and Union Territories (except Delhi) (Multi-Year Distribution Tariff) (First Amendment) Regulations, 2015 on August 10, 2015 shifting the MYT Control Period to FY 2016-17 to FY 2018-19. These Regulations are applicable to all the distribution licensees in the State of Goa and Union Territories of Andaman & Nicobar Islands, Lakshadweep, Chandigarh, Daman & Diu, Dadra & Nagar Haveli and Puducherry.

## 1.5. Multi Year Tariff Regulations, 2018

The Commission notified the Joint Electricity Regulatory Commission for the State of Goa and Union Territories (Generation, Transmission and Distribution Multi Year Tariff) Regulations, 2018 (hereinafter referred to as MYT Regulations, 2018) on August 10, 2018. These Regulations are applicable in the 2<sup>nd</sup> MYT Control Period comprising of three financial years from FY 2019- 20 to FY 2021-22. These Regulations are applicable to all the generation companies, transmission and distribution licensees in the State of Goa and Union Territories of Andaman & Nicobar Islands, Lakshadweep, Chandigarh, Daman & Diu, Dadra & Nagar Haveli and Puducherry.

## 1.6. Filing and Admission of the Present Petition

The present Petition was admitted on December 30, 2021 and marked as Petition No. 64/2021. The Commission and the Petitioner subsequently uploaded the Petition on their respective websites.

## 1.7. Interaction with the Petitioner

A preliminary scrutiny/analysis of the Petition was conducted and certain deficiencies were observed. Accordingly, discrepancy notes were issued to the Petitioner. Further, additional information/clarifications were solicited from the Petitioner as and when required. The Commission and the Petitioner also discussed various concerns of the Petitioner and key data gaps, which included retail sales, revenue from retail tariff, capitalization, tariff proposal etc. The Petitioner submitted its response to the issues through various letters/emails.

The Commission conducted the Technical Validation Session (TVS) with the Petitioner at the Commission's office in Gurugram, during which the discrepancies in the Petition were conveyed and additional information required by the Commission was sought. Subsequently, the Petitioner submitted replies to the issues raised in this session and provided documentary evidence to substantiate its claims regarding various submissions. The following table provides the list of interactions with the Petitioner along with the dates:

Table 5: List of interactions with the Petitioner

S. No	Subject	Date
1	Issue of First Discrepancy Note	23.12.2021